

AGENDA

COMMITTEE ON GOVERNMENTAL RELATIONS

Meeting: 1:00 p.m., Tuesday, September 24, 2019
Glenn S. Dumke Auditorium

Silas H. Abrego, Chair
Juan F. Garcia, Vice Chair
Douglas Faigin
Debra S. Farar
Jean P. Firstenberg
Jack McGrory
Romey Sabalius

- Consent** 1. Approval of Minutes of the Meeting of May 21, 2019, *Action*
- Discussion** 2. State Legislative Update, *Information*
3. AB 48: Public Preschool, K-12, and College Health and Safety Bond Act of 2020, *Action*

**MINUTES OF THE MEETING OF
COMMITTEE ON GOVERNMENTAL RELATIONS**

**Trustees of the California State University
Office of the Chancellor
Glenn S. Dumke Conference Center
401 Golden Shore
Long Beach, California**

May 21, 2019

Members Present

Emily Hinton, Chair
Silas H. Abrego
Douglas Faigin
Debra S. Farar
Jean P. Firstenberg
Wenda Fong
Lillian Kimbell
Jack McGrory
Romey Sabalius
Adam Day, Chairman of the Board
Timothy P. White, Chancellor

Trustee Hinton called the meeting to order.

Approval of Minutes

The minutes of March 19, 2019, were approved as submitted.

State Legislative Update

Garrett Ashley, vice chancellor for university relations and advancement, reported that since the last board meeting in March, hundreds of bills have been heard in policy committees. The Advocacy and State Relations team, campuses and Chancellor's Office colleagues have been providing background, answering questions, sharing fiscal information and engaging members of the legislature and their staff as they share the impact of proposed legislation on the CSU. With the recent release of the Governor's May revision, state leaders are now focused on final budget deliberations.

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Kathleen Chavira, assistant vice chancellor for advocacy and state relations, provided an update on CSU sponsored legislation, financial aid reform and other legislative activity of interest to the CSU, as well as details on the social media advocacy campaign.

Trustee Hinton adjourned the meeting.

COMMITTEE ON GOVERNMENTAL RELATIONS

State Legislative Update

Presentation By

Garrett P. Ashley
Vice Chancellor
University Relations and Advancement

Kathleen Chavira
Assistant Vice Chancellor
Advocacy and State Relations

Summary

Upon returning from Summer Recess on August 12, the Legislature was actively engaged in its final review of legislation, with September 13 marking the final day for each house to pass any legislation for the first half of the 2019-2020 legislative session. Governor Newsom now has until October 13 to act on any bills passed by the Legislature. This report provides an update on the status of legislation that most directly impacts the CSU. It is organized as follows:

- Active Bills
- Inactive Bills
- Two-year Bills
- Governor's Actions

All bill summaries are accurate as of September 11, 2019.

ACTIVE BILLS

AB 48 (O'Donnell and Glazer) – Education Finance: School Facilities: Public Preschool, K-12 and College Health and Safety Bond Act of 2020

This bill places a \$15 billion bond on the March 3, 2020, ballot for the construction and modernization of public preschool, K-12, community college, the UC and the CSU. If passed by voters, \$9 billion would be directed to preschool to grade 12 facilities and \$2 billion each to the CCC, the UC and the CSU.

- **CSU Position:** Support
- **Status:** This bill is awaiting action in the Senate.

AB 59 (Kalra) – Elections: Polling Places: College and University Campuses

This bill requires county election officers to consider placing vote centers on as many college and university campuses as possible.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 130 (Low) – Postsecondary Education: Higher Education Performance, Accountability, and Coordination Commission

This bill establishes the Office of Higher Education Performance, Accountability, and Coordination as the successor to the California Postsecondary Education Commission.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action on the Assembly Floor.

AB 369 (Weber) – CSU: Support Staff Employees: Merit Salary Adjustments

This bill requires the CSU to use existing resources to provide a 5% annual step in salary to each support staff employee and incorporate said provision into any pertinent collective bargaining agreement entered into or renewed by the CSU, and sunsets these provisions in July 2030.

- **CSU Position:** Oppose
- **Status:** This bill is awaiting action on the Senate Floor.

AB 540 (Limon) – Postsecondary Education: Student Financial Aid: California Dreamer Service Incentive Grant Program

This bill changes the name of the Cal Grant B Service Incentive Grant Program to the California Dreamer Service Incentive Grant Program. The bill requires any qualifying organization that participates in the program to have been established for a minimum of two years.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 624 (Gabriel) – Pupil and Student Health Identification Cards: Sexual Assault and Domestic Violence Hotline Telephone Numbers

This bill requires nonsectarian schools and postsecondary educational institutions to print the telephone numbers for a local sexual assault hotline and a local domestic violence hotline on the back of student identification cards.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action by the Governor.

AB 697 (Ting) – Student Financial Aid: Cal Grant Program: Qualifying Institutions

This bill requires each Cal Grant participating postsecondary educational institution to report on admission outcomes if the institution provides preferential treatment in admission to an applicant with a relationship to a donor or alumni of the institution.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 703 (Weber) – Public Postsecondary Education: Fee Waivers for Exonerated Persons

This bill prohibits community college districts, the CSU and UC from collecting mandatory systemwide tuition and fees from persons exonerated of crimes by writ of habeas corpus or pardon.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action by the Governor.

AB 1090 (Medina) – Public Postsecondary Education: Waiver of Mandatory Campus-Based Fees

This bill expands existing exemptions from systemwide tuition and fees granted to dependent survivors of a law enforcement or fire suppression employee who dies in the line of duty to include campus-based fees.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 1278 (Gabriel) – Public Postsecondary Educational Institutions: Public Services and Programs: Internet Website Notification

This bill requires each campus of the CSU and CCC, and requests the UC, to include notification of and a link to information on specified public services and programs, including the CalFresh program, local housing and mental health services on the website-based account for every enrolled student.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action by the Governor.

AB 1313 (Rivas, Luz) – Higher Education: Prohibited Debt Collection Practices

This bill prohibits a public postsecondary education institution from restricting a current or former student's access to transcripts as a means of debt collection.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 1383 (McCarty) – Public Postsecondary Education: Admission by Exception

This bill prohibits a California public college or university to admit any student by exception unless they have been approved by a minimum of three college or university administrative staff as specified or they are admitted to an Educational Opportunity Program. The bill also requires college or university exception policies be made available to the Legislature upon request.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action by the Governor.

AB 1466 (Irwin) – Employee Classification: Professional Classification: Specified Educational Employees

This bill was gutted and amended to address an issue dealing with adjunct faculty at nonprofit colleges and does not impact the CSU. The bill previously required the governor to establish a taskforce on the development of a state longitudinal education data system.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

AB 1573 (Holden) – College Athletes: Student Athletes Bill of Rights

This bill requires the UC, the CSU and any four-year private university located in California that maintains an intercollegiate athletic program to provide their student athletes with notice of their rights and authorizes these campuses to establish a degree completion fund.

- **CSU Position:** Support
- **Status:** This bill is awaiting action by the Governor.

AB 1645 (Rubio, Blanca) – Student Support Services: Dreamer Resource Liaisons

This bill requires the CSU and CCC, and requests the UC, to designate a Dreamer Resource Liaison on each campus.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action by the Governor.

AB 1774 (Bonta) – Student Financial Aid: Student Aid Commission: Extension of Application Deadlines

This bill authorizes the Student Aid Commission to grant a 30-day extension to the application deadline in case of a qualifying event, such as natural disaster or labor event.

- **CSU Position:** Support
- **Status:** This bill is awaiting action by the Governor.

SB 14 (Glazer) – Education Finance: Higher Education Facilities Bond Act of 2020

This bill enacts a higher education facilities bond act, which, if approved by voters, would authorize \$8 billion in bonds to be divided equally between the UC and the CSU.

- **CSU Position:** Sponsor/Support
- **Status:** This bill is in the Assembly Rules Committee.

SB 24 (Leyva) – Public Health: Public University Student Health Centers: Abortion by Medication Techniques

This bill requires the Commission on the Status of Women and Girls to collect private funds to distribute \$200,000 grants to public university health centers for medication abortion readiness. CSU and UC campus health centers would be required to offer abortion by medication to their students by January 2023.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action on the Assembly Floor.

SB 206 (Skinner) – Collegiate Athletics: Fair Pay to Play Act

This bill prohibits any postsecondary educational institution or athletic association from preventing a student athlete from earning compensation as a result of the use of the student's name, likeness or image.

- **CSU Position:** Oppose
- **Status:** This bill is awaiting action by the Governor.

SB 296 (Allen) – Student Financial Aid: Immigrants Seeking Asylum

This bill extends Cal Grant eligibility to a noncitizen who has filed a designated application for asylum, and meets other specified requirements.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting action on the Senate Floor.

SB 354 (Durazo) – California DREAM Loan Program: Graduate Degree Programs

This bill expands Dream Loan eligibility to include graduate students and professional degrees, including a teaching credential.

- **CSU Position:** Support
- **Status:** This bill is awaiting action by the Governor.

SB 467 (Monning) – Postsecondary Education: Cost-Of-Living Categories

This bill expands the information that campuses are currently required to disclose to students regarding the cost of housing and other cost of living expenses.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting action by the Governor.

SB 568 (Portantino) – Public Holidays: Armenian Genocide Remembrance Day

This bill was gutted and amended to authorize Glendale Community College to provide that April 24 shall be known as Armenian Genocide Remembrance Day. This bill previously established the College-Focused Rapid Rehousing Program, which would have provided housing options and support services for homeless students.

- **CSU Position:** No longer tracking
- **Status:** This bill is awaiting action by the Governor.

INACTIVE BILLS

AB 505 (Patterson) – Student Financial Aid: Cal Grant B, Cal Grant C, and Federal Pell Grant Awards: Financial Aid Book Advance Program

This bill requires each Cal Grant participating institution to implement a financial aid book advance program for students receiving Cal Grant B awards beginning with the 2019-2020 academic year.

- **CSU Position:** Neutral
- **Status:** This bill was held in the Assembly Appropriations Committee.

AB 532 (Weber) – CSU Parking Fairness Act

This bill requires that the purchase price of a student parking permit be less than the purchase price of a similar parking permit for any CSU staff, faculty or administrator.

- **CSU Position:** Pending
- **Status:** This bill was held in the Assembly Appropriations Committee.

AB 534 (Mayes) – Social Services: Access to Food

This bill requires various state agencies to develop a plan to end hunger by January 1, 2021. It requires the CSU and CCC, and requests the UC, to develop systems that allow EBT cards to be used on campus.

- **CSU Position:** Neutral
- **Status:** This bill was held in the Assembly Appropriations Committee.

AB 930 (Gloria) – CSU: Executive Compensation: Campus Budget Quarterly Reporting

This bill prohibits the CSU Board of Trustees from considering an increase in executive compensation in a year when student tuition has increased.

- **CSU Position:** Oppose
- **Status:** This bill was held in the Senate Appropriations Committee.

AB 1229 (Wicks) – End Foster Youth Student Hunger in California Act of 2019

This bill establishes the Transition Age Foster Youth Meal Plan Program, to be administered by the Student Aid Commission, to provide foster youth enrolled at a public postsecondary educational institution with a monetary award equal to the cost of campus-based fees and a campus meal plan.

- **CSU Position:** Tracking
- **Status:** This bill was held in the Senate Appropriations Committee.

AB 1364 (Rubio) – Nursing: Schools and Programs: Exemptions

This bill exempts a nursing school or program that is nationally accredited from receiving additional licensure from the California Board of Nursing if the school or program meets the parameters and reporting requirements as specified.

- **CSU Position:** Pending
- **Status:** This bill was held in the Assembly Appropriations Committee.

AB 1620 (Santiago) – Public Postsecondary Education: Exemption from Payment of Nonresident Tuition

This bill reduces from three to two years the length of residency required to be eligible for resident tuition to be waived for AB 540 students.

- **CSU Position:** Tracking
- **Status:** This bill was held in the Assembly Appropriations Committee.

AB 1689 (McCarty) – College Mental Health Services Program

This bill grants the CSU \$10 million on an ongoing basis from Prop 63 dollars to collaborate with county behavioral health departments to improve access to mental health services and early identification or intervention programs.

- **CSU Position:** Support
- **Status:** This bill was held in the Assembly Appropriations Committee.

SB 148 (Glazer) – Public Postsecondary Education: The California Promise: Student Success and On-time Completion Fund

This bill authorizes the trustees to provide specified grants to students who participate in the Promise program subject to the provisions of funding for this purpose. The bill also requires the CSU to waive systemwide tuition fees for a participating student unable to complete their degree within 4 years, due to limited space or no course offerings.

- **CSU Position:** Neutral
- **Status:** This bill was held in the Assembly Appropriations Committee.

TWO-YEAR BILLS

AB 13 (Eggman) – Education Finance: Higher Education Facilities Bond Act of 2020

This bill enacts the Higher Education Facilities Bond Act of 2020, which if approved by the voters, would authorize \$7 billion in bond funds: \$2 billion each for the UC and the CSU, and \$3 billion for the construction of new CSU campuses.

- **CSU Position:** Pending
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 151 (Voepel) – Student Financial Aid: Cal Grant Program: California Community College Transfer Entitlement Program

This bill raises the age of eligibility for the Cal Grant CCC Transfer Entitlement Program from 28 to 30 years.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 260 (Quirk-Silva) – Postsecondary Education: Student Financial Aid: Cal Grant Program Awards

This bill repeals the age and time out of high school requirements for the Cal Grant program.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 313 (Frazier) – Road Maintenance and Rehabilitation Account: UC and CSU Reports

This bill requires the UC and the CSU to annually submit a report detailing expenditures for state funded transportation research to the Transportation Agency and legislature.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting referral in the Senate Rules Committee.

AB 541 (Gabriel) – Student Financial Aid: Students Exempt from Paying Nonresident Tuition

This bill expands eligibility for competitive Cal Grants to all students who qualify for state-based aid, including students exempt from paying nonresident tuition under the provisions of AB 540.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 542 (Gabriel) – Student Financial Aid: Competitive Cal Grant A and B Awards

This bill increases the total number of competitive Cal Grant A and B awards granted annually by 3,000.

- **CSU Position:** Neutral
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 863 (Cervantes) – Postsecondary Education: Student Financial Aid Verification

This bill prohibits the Student Aid Commission or an institution of higher education from verifying eligibility for state financial aid on a student more than once, unless specified.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 1154 (Bonta) – CSU: Early Care and Education Major Pilot Program.

This bill establishes the Early Care and Education Degree five-year pilot program at four CSU campuses in order to provide BA degrees in childcare and education.

- **CSU Position:** Pending
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 1314 (Medina) – Student Financial Aid: Cal Grant Reform Act

The bill enacts legislation, known as the Cal Grant Reform Act, to accomplish specified goals as it pertains to expanding the eligibility and duration of Cal Grant awards.

- **CSU Position:** Pending
- **Status:** This bill is awaiting hearing in the Senate Education Committee.

AB 1358 (Melendez) - Postsecondary Education: Campus Free Speech Act

This bill establishes the Campus Free Speech Act, which, among other provisions, requires the governing boards of each higher education institution to adopt a policy on free expression that contains specified components.

- **CSU Position:** Pending
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

AB 1460 (Weber) – CSU: Graduation Requirement: Ethnic Studies

This bill requires CSU students to complete a 3-unit course in ethnic studies in order to graduate.

- **CSU Position:** Oppose
- **Status:** This bill was made into a two-year bill by the Senate Appropriations Committee.

SB 2 (Glazer) – Statewide Longitudinal Student Database

This bill, subject to an appropriation, establishes the Statewide Longitudinal Student Database to collect and store individual student P-20 and workforce data, and creates a review committee that includes CSU and other education leaders to advise on its establishment and administration.

- **CSU Position:** Tracking
- **Status:** This bill is awaiting hearing in the Assembly Education Committee.

SB 3 (Allen) – Office of Higher Education Coordination, Accountability, and Performance

This bill establishes the Office of Higher Education Coordination, Accountability, and Performance for the purposes of statewide postsecondary education planning, oversight, data collection and coordination.

- **CSU Position:** Tracking
- **Status:** This bill was made into a two-year bill by the Assembly Appropriations Committee.

SB 461 (Roth) – Student Financial Aid: Cal Grants: Summer Term Students

This bill creates a Summer Cal Grant award for eligible students to take up to nine units of courses during the summer term.

- **CSU Position:** Support
- **Status:** This bill is awaiting hearing in the Assembly Higher Education Committee.

SB 493 (Jackson) – Education: Sex Equity

This bill requires colleges to have specified protections from sexual harassment in place for their students.

- **CSU Position:** Oppose Unless Amended
- **Status:** This bill was made into a two-year bill by the Assembly Appropriations Committee.

SB 660 (Pan) – Postsecondary Education: Mental Health Counselors

This bill requires the CSU Board of Trustees to adopt a goal of having a ratio of one mental health counselor per every 1,500 students.

- **CSU Position:** Oppose
- **Status:** This bill was made into a two-year bill by the Assembly Appropriations Committee.

GOVERNOR'S ACTIONS

AB 514 (Medina) – Trustees of the CSU: Student Members

This bill grants the second non-voting student member of the Board of Trustees the right to vote as a full member of the Board.

- **CSU Position:** Tracking
- **Status:** Chaptered by Secretary of State - Chapter 61, Statutes of 2019.

AB 806 (Bloom) – Postsecondary Education: Homeless and Former Homeless Youth

This bill removes a sunset date that grants priority enrollment to homeless and formerly homeless youth.

- **CSU Position:** Neutral
- **Status:** Chaptered by Secretary of State - Chapter 163, Statutes of 2019.

AB 829 (Bloom) – CSU Authority: Doctor of Occupational Therapy Program

This bill authorizes the CSU to offer Occupational Therapy Doctorate degree programs.

- **CSU Position:** Sponsor/Support
- **Status:** Chaptered by Secretary of State - Chapter 183, Statutes of 2019.

AB 1518 (Chu) – Student Athlete Contracts

This bill authorizes a student athlete to contract with an agent as long as the contract is in compliance with the education institution's policies and NCAA bylaws.

- **CSU Position:** Support
- **Status:** Chaptered by Secretary of State – Chapter 222, Statutes of 2019.

ACR 64 (McCarty) – CSU and UC: SAT and ACT

This resolution requests the CSU Trustees and the UC Regents to conduct a study on the effectiveness, usefulness and need of the Scholastic Aptitude Test and the ACT to determine student admissions to their respective systems.

- **CSU Position:** Tracking
- **Status:** Chaptered by the Secretary of State. Res. Chapter 148, Statutes of 2019.

SB 366 (Chang) – Public Postsecondary Education: Mandatory Orientation for Students

This bill requires the CSU, and requests the UC, to provide information about cyberbullying as part of established campus orientations.

- **CSU Position:** Tracking
- **Status:** Chaptered by Secretary of State - Chapter 146, Statutes of 2019.

COMMITTEE ON GOVERNMENTAL RELATIONS

AB 48: Public Preschool, K-12, and College Health and Safety Bond Act of 2020

Presentation By

Garrett P. Ashley
Vice Chancellor
University Relations and Advancement

Kathleen Chavira
Assistant Vice Chancellor
Advocacy and State Relations

Summary

At the beginning of the 2019-2020 legislative session, the Board took action to sponsor legislation to authorize a general obligation bond to go before the voters for the purpose of supporting CSU facilities construction projects. This item contains a resolution expressing support for an education bond expected to appear on the March 3, 2020, ballot.

Infrastructure Financing

AB 48 (Assemblymember O'Donnell and Senator Glazer): Public Preschool, K-12, and College Health and Safety Bond Act of 2020.

Summary: This legislation places a proposition on the March 3, 2020, ballot to enact the Public Preschool, K-12, and College Health and Safety Bond Act of 2020 worth \$15 billion, with K-12 receiving \$9 billion and Higher Education receiving \$6 billion. Of this amount, CSU would receive \$2 billion.

Public-Preschool, K-12: \$9 Billion

- \$2.8 Billion - New Construction
- \$5.2 Billion - Modernization
 - \$150 Million - Lead in Water Testing and Remediation
- \$500 Million - Career Technical Education
- \$500 Million - Charter Schools

The legislation makes a number of changes and establishes various requirements to be met to participate in the K-12 School Facilities Program. Among other things, it specifically authorizes K-12 projects to include preschools at schoolsites, kitchens, and space for counselors and nurses to increase access to healthcare and mental health services.

Higher Education: \$6 Billion

- \$2 Billion - University of California (UC)
- \$2 Billion - California State University (CSU)
- \$2 Billion - California Community Colleges (CCC)

In addition, the legislation requires the UC and CSU to adopt a five-year affordable student housing plan as a condition of funding. It also specifies that the UC and CSU prioritize projects that address fire and life safety issues, seismic deficiencies, critical deferred maintenance issues, as well as prioritizing projects from campuses that are improving or will improve access to affordable on-campus and off-campus student housing.

The legislation also increases accountability and transparency as it requires school districts, county offices of education, charter schools, CCC, the CSU and the UC to:

- Ensure independent performance audits of funded projects.
- Post audit and project information on their respective websites.
- Hold public hearings on proposed projects prior to approving or submitting for funding.

Fiscal Impact: If the \$15 billion in bonds were to be sold at an average interest rate of 4 percent with a 30-year amortization, annual debt service costs for principal and interest would be approximately \$867.5 million. Total principal and interest over the life of the bond would be just over \$26 billion.

The bill language can be accessed here:

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201920200AB48.

Recommended Action

Should the Trustees choose to take a position on the education bond act appearing on the March 3, 2020, Primary Election ballot, the following resolution is recommended:

WHEREAS, the Public Preschool, K-12, and College Health and Safety Bond Act of 2020 provides \$15 billion in bonds to address the crisis of school facilities for all California students attending public preschool, K-12, community colleges and universities by upgrading California's public school facilities for earthquakes and other emergencies, repairing and replacing aging public school buildings, and modernizing job, career, and vocational training facilities; and

WHEREAS, the Bond Act would provide all of higher education with \$6 billion, with the California State University receiving \$2 billion; now, therefore, be it

RESOLVED, by the Board of Trustees of the California State University, that the board supports the education bond act authorized by AB 48, which will appear on the March 3, 2020, Primary Election ballot.